

Crime & Disorder Reduction Strategy

2002 - 2005

Working Together for a Safer Burnley



MEMBERS OF THE COMMUNITY SAFETY PARTNERSHIP STRATEGY GROUP

Burnley Borough Council

Burnley & Padiham Community Housing

Burnley, Pendle & Rossendale Primary Care Trust

Community Alliance

Lancashire Constabulary, Pennine Division

Lancashire County Council

Lancashire Fire & Rescue Service

Lancashire Youth Offending Team

National Probation Service, Lancashire Area

Voluntary Action in the Community

Councillor Charles Bullas - Chair of Burnley Community Safety Partnership



INTRODUCTION

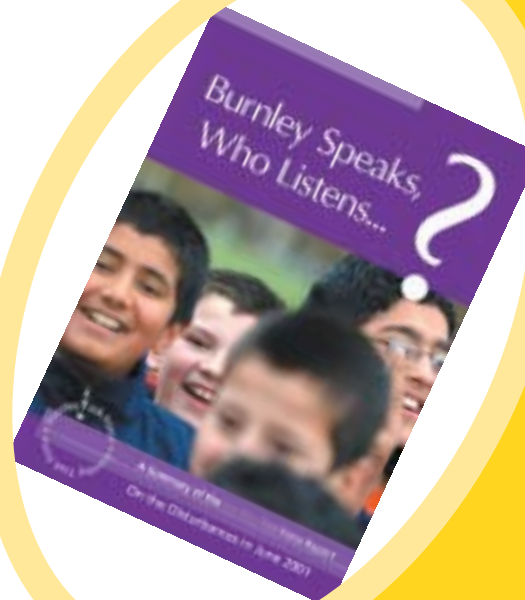
This strategy is for all of Burnley and for all communities in Burnley. It sets out what we hope to achieve through Burnley's second crime and disorder reduction strategy. The Crime and Disorder Act 1998 places a duty on the police and local authorities to work with partner agencies such as Health, Fire and Rescue Service, Probation Service and Youth Offending Team to develop and implement a crime and disorder reduction strategy and regularly monitor progress. These agencies, along with representatives from the voluntary, community and business sectors, are members of the Burnley Community Safety Partnership and are committed to working together for a safer Burnley.

In developing the strategy we have taken account of the recommendations in the Burnley Task Force report into the disturbances of 23rd to 25th June 2001 and the recent reports produced by Denham, Cantle, Ritchie and Ouseley promoting the building of more cohesive communities. Improving community safety and reducing crime and disorder are important factors in making strong

cohesive communities a reality. We are confident that this strategy is underpinned by what people in Burnley are saying they want.

The areas that we will focus on are:

- **Drug misuse**
- **Anti-social behaviour**
- **Property crime**
- **Violent and hate crime**
- **Alcohol misuse**
- **Road Safety**



WHAT HAVE WE DONE SO FAR?



Building on sound

foundations: Since the first strategy was drawn up there have been many positive achievements:

- Crime has fallen overall in the Borough by 2.2% since 1998/99.
- Domestic burglary has reduced by 21.4%. Prolific offenders have been targeted through initiatives such as Operation Fortress and the Dordrecht scheme; Cocoon Watch was re-launched; the Youth Offending Team set up a victim mediation scheme and Victim Support have made contact with an average of 1131 victims of burglary each year since 1999; 428 security packages have been fitted in homes in burglary 'hot spots' and 204 security lights have been installed.
- Vehicle crime has decreased by 35.5% as a result of offender targeting, crime prevention awareness schemes and an increase in close circuit television coverage.
- Services for drug misusers have improved with the setting up of an arrest referral scheme in the Police station, the introduction of the Drug Testing and Treatment Order, the development of Probation Service programmes. The increased capacity of the East Lancashire Drugs Service has led to treatment waiting times reducing from two and a half years in April 2001 to twelve weeks in March 2002. An audit of the drug services within the Borough has been carried out by Manchester University's Drug Misuse Research Unit.
- Children and young people have benefited through the setting up of the Borough's first Sure Start initiative and the introduction of a Borough wide Homestart scheme for families with young children. Police and Education service have undertaken truancy sweeps, pastoral support programmes have been introduced in high schools and the Stepping Stones project has been set up targeting homeless young people. A Young Fire Fighters scheme and Prince's Trust initiatives are in place.



- Domestic violence incident reporting has increased by 10% since 1999. A multi-agency domestic violence forum meets regularly. There have been 212 referrals made to the Borough Council's domestic violence support scheme that provides mobile phones, 'lifelines' and security packages to survivors of domestic violence.
- Reporting of racist and homophobic incidents have increased following the setting up of a Police minorities team.
- Town centre security has benefited with the setting up of the award winning scheme Burnley Against Night-time Disorder (BAND) which has resulted in the banning of fifty two people from town centre premises. CCTV and the community radio schemes have been extended. There have been safer shopping initiatives (such as the 'Zip It', 'Beat It' and 'Thumbs Up' campaigns) and the emergency help points have been upgraded.
- Anti-social behaviour has been tackled through closer multi-agency working, the introduction of Acceptable Behaviour Contracts, the appointment of a Borough Council anti-social behaviour officer and the use of anti-social behaviour orders. An arrest referral scheme has been set up for alcohol misusing offenders and a good landlord and tenant scheme has been successfully piloted and will be extended. A joint Police/Fire Service Fire Reduction team has been set up along with a Fire Awareness Child Education scheme (FACE). Reports to the police of incidents involving young people fell by 16% between 1998/9 and 2001/2.

There has been a lot of learning for the Partnership over the past three years and we have identified areas in which we need to improve. Our targets are clearer this time round and we will monitor progress more closely. We need to look at how we can work together more effectively to increase the capacity of the Partnership and to maximise funding opportunities so that we can deliver all that we say we will.

THE WIDER CONTEXT



This strategy should not be viewed in isolation. It complements developments within the Borough and County Councils and within partner agencies. Section 17 of the Crime and Disorder Act imposes a responsibility upon public organisations to take account of crime and disorder in all of their work. Some of the other plans that deal with the impact of crime and disorder are:

- **Policing Plan**
- **Health Improvement Plan**
- **Drug Action Team plan**
- **Youth Justice Board Plan**
- **National Probation Service Plan**
- **Fire and Rescue Service Plan.**
- **Children's Service Plan**

Our crime and disorder reduction strategy has been carefully integrated with the regeneration and economic development strategies within the Borough. It will also be a key strategy

that informs the development of both the community plan and the emerging cultural strategy.

The Community Safety Partnership will be a subgroup of the recently formed Burnley Action Partnership (the Borough's Local Strategic Partnership). Burnley Action Partnership has already identified the reduction of crime and disorder as being a high priority. Our actions will make a major contribution to its overall aim of making Burnley a place where people are proud to live and work and which is attractive to visitors and investors. Burnley Action Partnership has approved and supports this strategy.

A theme running throughout the Task Force report, and one identified by Lord Clarke as being central to the future prosperity of Burnley, is the need to raise the aspirations of young people in Burnley. The SHOUT programme, bringing together young people from different areas within the Borough and from different cultures, has been set up in response to the recommendations of the Young People's group of the Task Force.

OUR APPROACH

Partnership working is seen as the key to reducing crime and disorder. No single agency has the solution but we believe that through strong links between organisations - public, private, voluntary and community based - we are better able to make an impact.

We will work with local communities using a problem solving approach to develop solutions that take account of the victim, offender and location of crime and disorder. We are keen to involve young people in the process, to raise their aspirations and break the cycle of offending of young people involved in crime.

A high priority will be given to issues of race and cultural awareness. Our focus will be on the causes of crime as well as the symptoms; fear of crime as well as crime itself. Initiatives that are based on best practice and have been shown to work will be pursued.

Our Resources

Organisations in Burnley already put significant amounts of funding into activities that, directly or indirectly, have an effect on reducing crime and disorder. Funding for joint initiatives will be sought from government and other sources.

Where appropriate we will be able to access funds from a variety of sources including:

- **Single Regeneration Budget Round 6**
- **Neighbourhood Renewal Fund**
- **Communities Against Drugs Initiative**
- **Home Zones**
- **Neighbourhood Warden Unit**
- **Urban 11**
- **Safer Communities Initiative**
- **Recovered Assets Fund**
- **Children's Fund**



HOW WE IDENTIFIED THE PROBLEMS

This strategy is based on the findings of an audit of crime and disorder undertaken during the summer and autumn of 2001.

Priorities were identified through the analysis of crime statistics and questionnaires sent to local groups and organisations and from face to face interviews with members of the public in Burnley and Padiham.

We held two public meetings (one of which was specifically about drug issues), a series of focus groups involving cross sections of the public and had access to the findings of a Citizens Panel on community safety.

We also had the benefit of the results of the Task Force questionnaire that was sent to 45,000 households in the Borough.

The priorities that emerged from this audit were circulated widely and discussed with community groups.

The priorities that were identified are:

- **tackling drug misuse**
- **reducing anti-social behaviour**
- **reducing property crime**
- **reducing violent and hate crimes**
- **tackling alcohol misuse**
- **improving road safety**

There will be an additional priority aimed at strengthening the capacity of the Community Safety Partnership to deliver the strategy.



WHAT ARE WE GOING TO DO?

Our priorities for the next three years

The Burnley Community Safety Partnership strategy group consists of senior representatives from organisations from across the Borough. With the help of Nacro (a leading crime and disorder reduction charity), the strategy group has reviewed the Partnership structure to ensure that it is in good shape to deliver the new strategy.

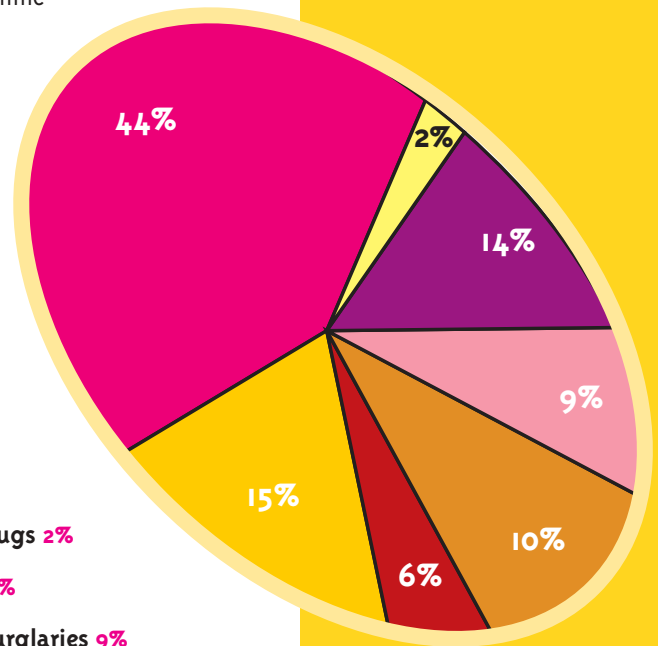
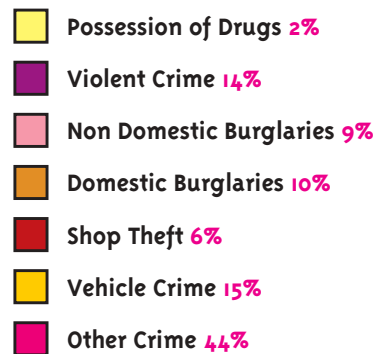
Following a series of multi-agency workshops, action groups have been set up to deliver each of the priorities. Representatives from a broad cross section of organisations will co-ordinate the activities needed to deal with the problems.

Each action group will be paired with a Partnership steering group member who will act as a 'champion' and promote that area of work .

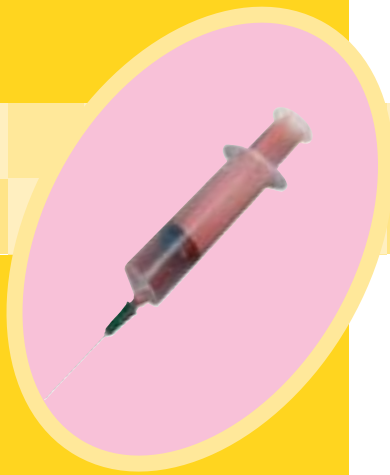
Information about the actions we will be considering and the key targets are outlined in the following pages. We have included broad outlines only - each

action group will develop a detailed work programme that will be regularly reviewed by the Partnership steering group.

Progress will be monitored against annual targets and resources directed at areas where sufficient progress is not being made.



TACKLING DRUG MISUSE



Targets

1. Improve services available to drug users, particularly minority ethnic drug users, young people and women with children by March 2004
2. Set up a street agency for drug users in Burnley by March 2004
3. Reduce waiting times for drug treatment to 4 weeks by the end of March 2003
4. Implement the Lancashire Drug Action Team's young people's substance misuse plan by March 2004
5. Increase the number of prosecutions of suppliers of controlled drugs by March 2005

Drug misuse impacts on the lives of many - directly as users or as family and friends of users or indirectly through drug related crime and fear of crime. It was the major issue in our consultation and featured strongly in the public discussions during the Task Force's investigation. Concern focused upon the nuisance and intimidation elements of street dealing, drug related property crime, prevention of young people from getting involved in drug misuse and better drug treatment for current users.

The Task Force report drew attention to Burnley having the problems and complex needs of an inner city and this is particularly true in relation to drug misuse. Drug Misuse Database statistics indicate that East Lancashire has the highest rate of drug misuse in the North West amongst young men. Manchester University's Drug Misuse Research Unit completed an audit of Burnley's drug misuse services in March 2002 and their recommendations will be included in this action plan.

Activities to be considered will include:

- Developing a service specification and identifying funds for a street agency
- Producing a directory of drugs services
- Extending the shared care programme
- Expanding criminal justice interventions
- Continuing the Arrest Referral scheme
- Setting up a dedicated drugs telephone line
- Producing culturally specific drugs literature
- Increasing drugs information services for young people
- Undertaking preventative work in schools and youth centres
- Developing links with Burnley and Pendle Schools Drug Consortium

Lead responsibility for action:

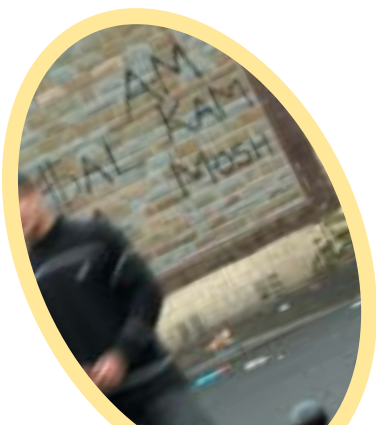
Vice Chair, Burnley, Pendle & Rossendale Primary Care Trust

REDUCING ANTI-SOCIAL BEHAVIOUR

Anti-social behaviour does not always involve criminal activity but it is an issue that impacts on quality of life.

Nuisance can take many forms and can involve intimidation, noise, neighbour nuisance, fire setting incidents, rubbish dumping, graffiti and criminal damage. It is difficult to quantify because of the range of behaviour it covers and because much goes unreported.

Concern about anti-social behaviour in the form of vandalism, damage and nuisance featured strongly in all of the public consultation. There are high levels of arson offences in the Borough with 41% of detected offenders being under sixteen years old.



Activities to be considered will include:

- Developing youth support programmes (eg SHOUT, Splash Extra)
- Providing community groups with training on dealing with youth incidents
- Raising awareness of alternative measures to reduce juvenile and youth incidents
- Forming a Prince's Trust group within Fire and Rescue Service
- Continuing with the early intervention youth referral scheme
- Extending the community warden scheme
- Extending the Fire Reduction team
- Increased partnership working between community wardens & community beat officers
- Continuing to develop the Young Firefighters scheme
- Implementing the Group Intervention Panel
- Extending the Prince's Trust ethnic mentoring scheme
- Increasing street work with young people
- Implementing truancy sweeps in Burnley town centre
- Increasing support to non-school attenders
- Extending the Teenzones programme
- Improving the securing of abandoned properties

Lead responsibility for action:

Director, Community & Leisure Services,
Burnley Borough Council

Targets

1. Reduce the number of juvenile and youth incidents reported to the police by 9% by March 2005
2. Increase the number of Acceptable Behaviour Contracts by 100% by March 2003
3. Reverse the upward trend in deliberate fires to no more than 1485 during 2002/3
4. Reduce the number of unauthorised absences in secondary schools year on year
5. Reduce number of persistent young offenders by 5% by March 2005

REDUCING PROPERTY CRIME

Targets

1. Reduce the number of victims of domestic burglary by 34% by March 2005

2. Reduce the number of incidents of vehicle crime by 30% by March 2005

3. Reduce the number of thefts from town centre shops by 10% by March 2005

1998/99 baseline for these targets

4. Reducing deliberate property fires by 10% by 2005

2001/02 baseline
310

40% of all crime in Burnley is property crime (i.e burglary, vehicle crime and shop theft). Although domestic burglary rates have fallen by 21.4% between 1998/9 and 2001/2002, the Borough average is still significantly higher than that for East Lancashire (38.08 burglaries per thousand households compared to 22.13).

Vehicle crime has reduced by 35.5% during the same period. Shop theft is 6% of all recorded crime but as many incidents of shop theft go unreported, it is likely that the true extent of retail theft is significantly higher than crime statistics indicate.

There is a strong link between property crime and drugs - it is estimated that as much as 70% of property crime might be committed to fund drug use.



Activities to be considered will include:

- Providing vulnerable households with security packages
- Piloting and reviewing effectiveness of alley gates
- Developing initiatives to reduce offending amongst children and young people looked after by Social Services
- Developing initiatives to increase school attendance
- Developing restorative justice scheme for young offenders involved in property crime
- Reviewing street lighting in hotspot areas
- Extending CCTV and radio schemes
- Achieving town centre Safer Shopping award
- Improving the effectiveness of the Beat It campaign
- Promoting work of Neighbourhood Watch and Crimestoppers
- Formalising the Fire Awareness Child Education referral scheme with police
- Developing protocols between Fire Service, Police and community wardens
- Enhancing the Dordrecht scheme for prolific offenders

Lead responsibility for action:

Divisional Commander, Pennine Division,
Lancashire Constabulary

REDUCING VIOLENT & HATE CRIMES

Violent crime accounts for 14% of all crime in the Borough with 39% of violent crimes taking place in the town centres. Violent crime represents only a small proportion of total crime but the physical and psychological impact on the lives of victims and the fear it engenders is considerable.

The violent crime that occurs in and around the town centres is linked strongly with alcohol consumption. It is difficult to assess the full extent of some violent crimes, such as domestic violence, racist and homophobic crimes, as we know that they are under reported.

In addition to the personal costs, the social, economic and health costs of these crimes are high. The Police are working hard to encourage reporting: reports of racist crimes and incidents have increased from 55 in 1998 to 336 in 2001 whilst domestic violence reporting has risen from 1,982 to 2,080 during the same period.

Activities to be considered will include:

- Developing a strategy to improve the services delivered by Social Services to victims of domestic violence
- Improving inter-agency working on issues of domestic violence
- Developing a restorative justice scheme for young offenders focusing on violent and hate crimes
- Addressing issues of race and culture in schools
- Improving reporting of racial incidents
- Increasing educational resources and work on anti-racist initiatives
- Continuing to provide security packages for victims of domestic violence
- Providing security packages for victims of racial and homophobic incidents
- Removing racist graffiti
- Introducing Crystal Clear scheme
- Extending BAND scheme
- Undertaking high visibility policing

Lead responsibility for action:
District Manager,
Youth and Community Services

Targets

1. Reduce the number of serious crimes in the town centre by 3% by December 2003
2. Review and develop support for survivors of domestic violence in order to reduce repeat victimisation by March 2004
3. Introduce services to support those experiencing racism in order to reduce repeat victimisation by March 2003
4. Increase level of preventative work to reduce racism and hate crimes by January 2004

TACKLING ALCOHOL MISUSE



One person in thirteen is dependent on alcohol in Britain and alcohol consumption in the North West is higher than the national average for both men and women.

Research shows that offenders are under the influence of alcohol in 40% of violent crime, 78% of assaults and 88% of criminal damage incidents.

Alcohol is often a factor in youth nuisance incidents and there are concerns about the health impacts of teenage drinking. In the past three years Burnley's Alcohol and Drugs Service has seen an increase of 30% in their workload.

Targets

1. Introduce measures to improve night-time safety in Burnley town centre by March 2003
2. Increase community based provision for alcohol misusers by March 2004
3. Increase the number of young people who receive information about alcohol misuse by 100 each year

Activities to be considered will include:

- Developing a local alcohol strategy
- Securing an alcohol designation order for the town centre
- Introducing the Crystal Clear scheme
- Carrying out test purchasing of alcohol
- Undertaking a poster campaign in all youth organisations
- Resuming the alcohol arrest referral scheme
- Including alcohol education in group work programmes for young offenders
- Piloting Cabwatch cctv scheme in taxis
- Extending the BAND scheme
- Developing outreach provision for young people
- Linking alcohol misuse advice into teenage pregnancy work

Lead responsibility for action:

Head of Multi-Agency Services,
Burnley, Pendle & Rossendale Primary Care
Trust

IMPROVING ROAD SAFETY



In the twelve month period up to March 2002 there were 569 people injured on Burnley's roads with 3 fatalities and 47 serious injuries.

The Community Safety Partnership supports the work of the Lancashire Partnership for Road Safety that focuses on the three main factors in deaths and injuries on the road: speeding, drink driving and the non wearing of seat belts.

20% of mobile speed enforcement activity will be targeted directly in areas of community concern. The Community Safety Partnership can make an active contribution by acting as a focus for local consultation and proposing sites and areas for assessment and consideration.

Activities to be considered will include:

- Improving safety for children
- Improving safety for drivers (training and testing; drink, drugs and drowsiness)
- Improving infrastructure
- Improving safety for pedestrians, cyclists and horse riders
- Improving enforcement
- Promoting safer road use
- Promoting Drink Impaired Drivers programme for offenders
- Improving road safety education through partnership working between Police and Fire Service

Lead responsibility for action

Divisional Commander, Pennine Division,
Lancashire Constabulary

Targets

1. Reduce the number killed and seriously injured by 40% by 2005
2. Reduce the number of children killed and seriously injured by 50% by 2005
3. Reduce the slight casualty rate by 10% (per 100 million-vehicle kilometre) by 2005

1994-1998 average as baseline

STRENGTHENING THE COMMUNITY SAFETY

Targets

1. Improve capacity and effectiveness of Community Safety Partnership
2. Promote the work of the Community Safety Partnership

All organisations are affected in some way by crime and disorder. Public sector organisations have a responsibility to ensure that the reduction of crime and disorder is considered in all aspects of their business.

Far more can be achieved through public, private, voluntary and community organisations working together than by them working in parallel. We recognise that without a strong Community Safety Partnership in Burnley it will be difficult to achieve the targets outlined in this strategy.

The structure for the Partnership is set out on the opposite page.

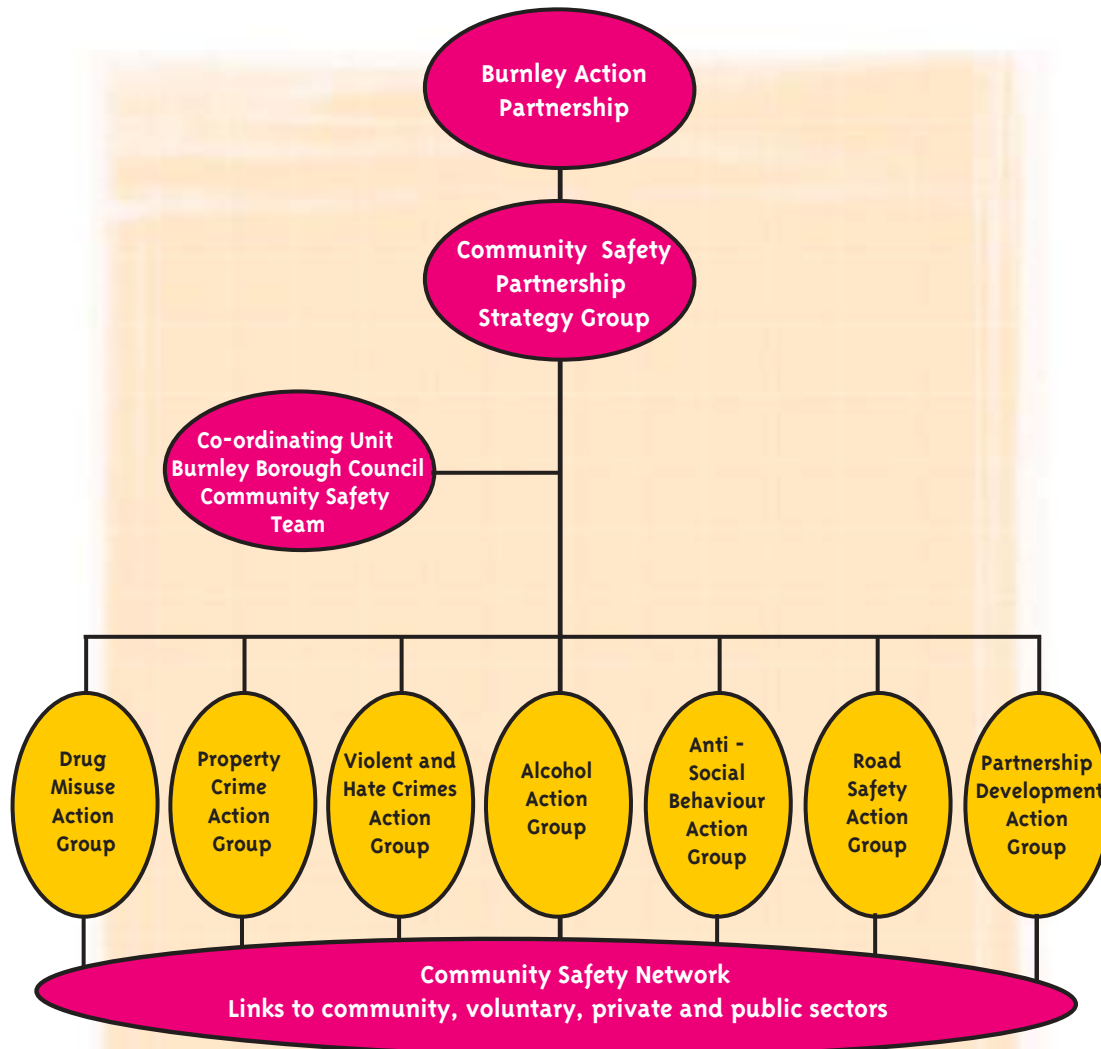


Activities to be considered will include:

- Setting up a Community Safety Network
- Organising 2 networking seminars each year
- Identifying funding for support for action groups
- Developing a communications strategy
- Identifying training needs within the Partnership

Lead responsibility for action:
Chair of Community Safety Partnership

PARTNERSHIP



OUR PLEDGE



Putting together a strategy is one thing, delivering something that makes a difference is another.

The Community Safety Partnership strategy group will ensure that this strategy is implemented and that there is ongoing monitoring and evaluation with annual reviews.

In three years time judge us by whether we have:

- Set up a street agency that contributes to reducing the impact of drug misuse
- Reduced youth anti-social behaviour
- Reduced the numbers of victims of burglary
- Made a significant contribution to community cohesion within the Borough

এই ডিপ্লোম্যাটিক (কর্ম-কৌশল) সম্পর্কে আরও বিস্তারিত জানার জন্য যোগাযোগ করুন:

ইস স্ট্রাটেজি (প্রক্রিয়া কার) کے متعلق مزید معلومات کے لئے ان سے رابطہ قائم کریں :

For further information about the audit & strategy contact:

Community Safety Team
Burnley Borough Council
Town Hall
Manchester Road
Burnley
Lancashire
BB11 1JA

Telephone 01282 477136

Email: communitysafety@burnley.gov.uk