

## **Foreword**

The Crime and Disorder Audit for the Lancaster District includes the results of a statistical investigation and consultation with local people and will lead to the adoption of a Community Safety Strategy across the district for the years 2002 - 2005. It is also an opportunity to assess the results achieved by the Lancaster District Community Safety Partnership in its first three years and the document highlights those areas to be targeted for further development and action.

Crime, disorder, anti social behaviour and the fear of crime are major concerns for people in this district, as they are in Lancashire as a whole. In the last four years, the Government has given a high priority to promoting community safety at district level, through the Crime and Disorder legislation, which established Crime and Disorder partnerships across the country. The reasoning behind these partnerships is that the causes of crime cut across many areas, for example, unemployment and deprivation. It is therefore necessary to bring together local authorities, the Police, Probation and Health services and others to jointly tackle crime and its causes. At a regional level appointments have recently been made of Regional Crime Directors to work with the partnerships on a range of agreed objectives.

The Lancaster District Community Safety Partnership has been very active since it was established in 1998, and has worked through a wide range of agencies, to implement its first three year strategy. Community Safety objectives have been targeted through a geographical approach, with three inter-agency working groups focusing respectively on Morecambe, Lancaster and the rural areas.

This is your final opportunity to comment and we hope you will read the summary or full report and give us your views on what you think are the most important community safety issues the partnership should seek to tackle in the next three years. Please write or email to Michelle Emery/Sgt Phil Coope Community Safety Team at Lancaster Town Hall ([memery@lancaster.gov.uk](mailto:memery@lancaster.gov.uk), or [pcoope@lancaster.gov.uk](mailto:pcoope@lancaster.gov.uk)) by 15<sup>th</sup> March 2002 . We shall then feed your views and all the issues which you raise into the production of a Community Safety Strategy for the next three years.

This will only be effective if we all work together across the district to agree our objectives and priorities and how to implement them. Tackling crime and disorder is a high priority for everyone. Please take the opportunity of this consultation to spell out your concerns and ideas so that we can consider them all when drawing up our strategy for the next three years. Working together we will drive down crime and increase the quality of life for everyone to ensure that our district is a safe place in which to live, work and visit.



Dr R. Henig  
Chair of the Lancaster Community Safety Partnership

## 1 Acknowledgements

The Lancaster Community Safety Partnership wishes to acknowledge the hard work undertaken and commitment shown by its members over the past three years. The following list shows those agencies and organisations.

- Lancaster City Council
- Lancaster County Council
- Lancashire Constabulary
- Lancaster Youth Offending Team
- Lancashire Probation Service
- Lancaster Domestic Violence Forum
- Centrepont
- Lancaster District Chamber of Trade, Commerce and Industry
- Geraldine Smith MP
- Hilton Dawson MP
- Preston and Western Lancashire Race Equality Council
- Victim Support
- Lancaster and District Womens' Aid
- Signposts, Morecambe
- Age Concern
- Lancaster Gay and Bisexual Project
- Access Group
- Lancaster, Lesbian, Gay, Bisexual and Transgender Group
- Church Action on Poverty and Homelessness
- Citizens' Advice Bureau
- Council for Voluntary Service
- Support After Rape
- YMCA
- Inward House Trust
- Stagecoach, Lancaster
- Crown Prosecution Service
- Lancaster County Court
- Lancaster Magistrates' Court
- Morecambe Bay Health Authority
- Lancashire Fire and Rescue Service
- Lancashire Drug Action Team
- Lancaster Association of Clubs for Young People
- Learning Skills Council
- North West Brewers and Licensed Retailers Association
- University of Lancaster
- Gay and Lesbian Switchboard
- Morecambe and District Chamber of Trade and Commerce
- Lancaster Farms Young Offenders Institute
- Lancaster Acute Hospital Trust
- Civil Service Pensioners Alliance
- Transport 2000
- Rural Development Commission
- Islamic Society
- Central Lancaster High School
- Hindu Society
- Ryelands Tenants' Association

- Council for Voluntary Services
- Skerton Community Association
- Marsh Community Association
- West End Committee
- Poulton Residents Association
- Morecambe Hotel and Business Association
- Centrepoint
- The Boys Club
- Lancaster and Morecambe Trades Council
- Lancaster Citizen
- Morecambe Visitor
- Lancaster Guardian
- Bay Radio
- Radio Lancashire
- Lancashire Evening Post
- St Martins College
- Lancaster and Morecambe College
- Our Ladies High School
- The Adult College
- Lancaster City Hackney Proprietors
- Licensed Victuallers Association

*This document has been compiled and produced by the Lancaster Community Safety Team and its production overseen by the Community Safety Executive Group. The statistical analysis by ward has been produced by Mr Rory Daly from the School of Independent Studies, Lancaster University, whilst the statistical data has been largely supplied by the MADE (Multi-Agency Data Exchange) Lancashire wide project overseen by Robert Ormerod, Lancashire County Council and Dr Peter Langmead-Jones. The analysis was undertaken by Prof. Dave Wastell. Contributions to this report have also included community surveys. The Partnership wish to thank those people who have contributed these surveys.(see bibliography). The Partnership also wish to thank Kirkhope Marketing for their analysis of the questionnaires and the face to face consultations.*

## **CONTENTS**

**Foreword**

**Acknowledgements**

**Contents**

### **1 The Lancaster Community Safety Partnership**

- 1.1 Formation of the Partnership
- 1.2 Vision
- 1.3 Definition of Community Safety
- 1.4 Structure
- 1.5 Process - From Audit to Strategy
  - 1.5.1 First Phase Report
  - 1.5.2 Consultation on First Phase Report
  - 1.5.3 Production of Audit Report
  - 1.5.4 The Community Safety Strategy 2002-2005
  - 1.5.5 Timetable

### **2 Statistical Analysis and Description of the District**

- 2.1 A Description of the District
- 2.2 Demographic and Socio-economic Background
  - 2.2.1 Population
  - 2.2.2 Employment and Industry
  - 2.2.3 Housing
  - 2.2.4 Quality of Life
- 2.3 A Picture of Crime and Disorder Across the District
  - 2.3.1 The District as a Whole
    - 2.3.1.1 Juvenile Nuisance
    - 2.3.1.2 Possession of Drugs
    - 2.3.1.3 Violent Crime
    - 2.3.1.4 Burglary
    - 2.3.1.5 Vehicle Crime
    - 2.3.1.6 Racial Incidents
    - 2.3.1.7 Homophobic Incidents
    - 2.3.1.8 Domestic Violence
  - 2.3.2 Lancaster in Comparison with Similar Areas
    - 2.3.2.1 Sexual Assault
  - 2.3.3 Ward Profiles
  - 2.3.4 Correlations between Crime and Other Issues
    - 2.3.4.1 Child Poverty
    - 2.3.4.2 Repeat Victims
    - 2.3.4.3 Deprivation
  - 2.3.5 Budget and Time Constraints
  - 2.3.6 Under Reporting of Crime
- 2.4 The Economic Costs of Crime

### **3 Community Safety Consultation**

- 3.1 Methodology
  - 3.1.1 Postal Survey
  - 3.1.2 Full Report
  - 3.1.3 Summary Document
  - 3.1.4 Web sites
  - 3.1.5 Face to Face Surveys

- 3.1.6 Citizens' Panel
- 3.1.7 Targeting of groups of people within our community
  - 3.1.7.1 Ethnic minorities
  - 3.1.7.2 People from the Rural Community
  - 3.1.7.3 Lesbian, Gay, Bisexual and Transgender people
  - 3.1.7.4 The Traveller community
  - 3.1.7.5 Other Groups
  - 3.1.7.6 Consultation of Young People
- 3.1.8 The Local Media
- 3.1.9 Consultation Event
- 3.1.10 Summary
- 3.1.11 Final Consultation
- 3.2 Findings
- 3.3 Analysis by of the Community Safety Partnership Consultation
  - 3.3.1 Executive Summary
  - 3.3.2 Demographics
  - 3.3.3 Awareness of the Partnership
  - 3.3.4 Perceived Levels of Crime
  - 3.3.5 Important Crime issues
  - 3.3.6 Crime Priorities
  - 3.3.7 Fear of Crime
  - 3.3.8 Other Issues
- 3.4 Other Audits
  - 3.4.1 The Lancaster SRB Community Audit 2000
  - 3.4.2 The Morecambe SRB Community Audit 2000
  - 3.4.3 A Community Study on the Perceptions of Danger in the West End of Morecambe
  - 3.4.4 A Survey of Tenants on the Ryelands Estate
  - 3.4.5 A Survey of Gay and Lesbian Experiences
  - 3.4.6 Research project into the needs of Black and Minority Ethnic Communities in the Lancaster District
  - 3.4.7 Women Influencing Safer Environments (WISE) Consultation
- 3.5 Media Scan
- 3.6 Consultation Event

## **4 Progress of the Community Safety Partnership**

- 4.1 Target and Objectives
  - 4.1.1 Locally Set Targets and Objectives
  - 4.1.2 Government Imposed Targets
- 4.2 Progress against Locally Produced Action Plans
- 4.3 Progress Against the Partnership's Self Audit
- 4.4 Progress in line with the Crime and Disorder Act 1998
  - 4.4.1 Section 5 (Audit and Strategy)
  - 4.4.2 Section 17 (Mainstreaming)
  - 4.4.3 Section 115 (The Power to Disclose Information)
  - 4.4.4 Various Sections - Crime and Disorder Legislation (The Orders)
  - 4.4.5 Youth Offending Teams, (YOTs)
- 4.5 Lancaster Community Safety Partnership Projects
  - 4.5.1 Racial Incident Reporting System
  - 4.5.2 Community Safety Wardens
  - 4.5.3 Funding for Projects
  - 4.5.4 Substance Misuse Funding
- 4.6 Geographical Area Action Group Reports

- 4.6.1 Lancaster
- 4.6.2 Morecambe
- 4.6.3 Rural

## **5 Summary**

- 5.1 Main Findings of the Audit 2001
  - 5.1.1 Ward Analysis Summary
- 5.2 Results of the Consultation on the Audit 2001
  - 5.2.1 Main Points of other Surveys
- 5.3 Progress Against Targets
- 5.4 Draft Objectives 2002 to 2005

## **6. How to Comment**

## **7. Glossary**

## **8. Bibliography**

### Appendices

- 1 Structure of the Community Safety Partnership
- 2 Explanation of Recording Changes to Crime Statistics
- 3 Reports of Working Group Chairs

## **Section 1 The Lancaster Community Safety Partnership**

### **1.1 Formation of the Partnership**

The Crime and Disorder Act 1998 placed an obligation on local authorities, the police, police authorities, health authorities and probation committees (amongst others) to co-operate in the development and implementation of a strategy for tackling crime and disorder in their area.

This resulted in Community Safety Partnerships being formed throughout the country, and, in Lancaster, resulted in the formation of the Lancaster Community Safety Partnership.

### **1.2. The Partnership's Vision**

The vision of the Lancaster Community Safety Partnership is:-

***To ensure the district is a safe and pleasant place in which to live, work and visit.***

### **1.3. The Partnership's Definition of Community Safety**

The definition of community safety used by the Lancaster Partnership is.

*Community Safety is - A combination of a wide range of activities to reduce crime and the fear of crime. It includes physical measures designed to reduce the opportunity to commit crime and also measures to combat social problems that contribute to the overall levels of crime and disorder. These include revitalising the local economy, where necessary, and addressing local housing, employment and education issues. This will involve a wide range of activities including preventative work, helping victims of crime, and empowering communities to become more involved in determining their future.'*

### **1.4 The Structure of the Partnership**

The Lancaster Partnership includes a number of agencies and bodies that work regularly together to reduce crime and disorder in Lancaster. A diagram showing the structure of the Partnership can be seen at Appendix 1. The Lancaster Community Safety Partnership is serviced by the Community Safety Officer (employed by Lancaster City Council) and the Police Liaison Officer, (employed by Lancashire Constabulary). This team is located in Lancaster Town Hall and can be reached on the following telephone numbers.

Michelle Emery	Community Safety Officer	01524 582059
Sgt Phil Coope	Police Liaison Officer	01524 582177

### **1.5 Process - From Audit to Strategy**

This section sets out the process from production of the Crime and Disorder Audit through to the creation of the Lancaster Community Safety Strategy for 2002 to 2005.

### **1.5.1 First Phase Report**

The process began with the First Phase Report which set out;

- The levels and patterns of crime in the Lancaster district and an analysis of that information. (based on figures for April 2000 to March 2001)
- A description and analysis of the work of the Lancaster Community Safety Partnership in relation to the Community Safety Strategy 1999 to 2002.

### **1.5.2 Consultation on the First Phase Report**

A consultation process has been undertaken, the aims of which were to:-

Confirm that an accurate picture of crime and disorder in the Lancaster district has been given.

Gain a view on crime, fear of crime and other quality of life issues from the people of Lancaster.

Assess the extent of the success of the Lancaster Community Safety Partnership over the past three year Strategy period.

Full details of the consultation can be seen at Section 3 of this report.

### **1.5.3 Production of Audit Report**

➔ **WHERE WE ARE NOW.** This consultation, now undertaken, has resulted in the production of the Crime and Disorder Audit and this is where we are at present.

### **1.5.4 The Community Safety Strategy 2002-2005**

By April 2002 The Community Safety Strategy for Lancaster for the years 2002 to 2005 will have been produced.

### **1.5.5 Timetable**

The timetable for this process is:-

<i>Production of the 1<sup>st</sup> Phase Report Summary and Questionnaire.</i>	<i>April to end September 2001</i>
<i>Consultation on the 1<sup>st</sup> Phase Report</i>	<i>October 2001 to mid November 2001</i>
<b>➔ Production of Final Audit</b>	<b>mid November to mid February 2002</b>
<i>Consultation on Final Audit</i>	<i>mid February to mid March 2002</i>
<i>Community Safety Strategy 2002 to 2005 in place</i>	<i>End March 2002</i>
<i>Dissemination of the Strategy</i>	<i>April 2002</i>