

Section 4 – Progress of the Community Safety Partnership

The following Section sets out the progress of the Lancaster Community Safety Partnership.

4.1 Targets and Objectives of the Lancaster Community Safety Partnership

This Chapter sets out the targets and strategic objectives of the Partnership and gives information on progress made to achieving these. The targets are both set locally and Government imposed.

4.1.1 Locally Set Targets

Since 1998 the Community Safety Partnership has been working to fulfil its aims by working towards the Strategic Objectives and key issues shown below:-

The following table compares the figures relating to the objectives for 1998/1999 with those for 2000/2001.

When reading progress against targets it is important to bear in mind that changes to recording systems have meant that increases in crimes over time may be due to reporting changes. See Appendix 2 for an explanation of the impact of these recording changes.

Community Safety Partnership Targets

Objective	Figures for the year		% Change	Target Ach'd ✓ or X
	1998/1999	2000/2001		
Reduce Crime Rates in the area by 4%	11045	10365	-6.2%	✓
Reduce overall Domestic Burglary rates by 10%	950	868	-8.6%	X
Reduce the incidences of violence in Lancaster and Morecambe Town Centres by 10%	(*) LN 169 MC 283	(*)LN 290 MC 208	+72% -26.5%	X ✓
Tackle the problems of drug abuse in the area.	No targets set	—	—	—
Reduce the calls made about juvenile nuisance by 10%	3669	3863	+5.3%	X
Reduce the number of auto crime offences by 4%	1887	1396	-26%	✓
100% of reported racial incidents to result in further action.	90%	88%	-2%	X
Increase the number of arrests relating to domestic violence by 10%.	682 incidents 42 arrests = 6% arrests	1907 incidents and 452 arrests = 24%	+18%	✓
Reduce road traffic casualties by 4%	670	686	+2%	X

*LN = Lancaster Town Centre, MC = Morecambe Town Centre

3.1.2 Best Value Performance Indicators

The Lancaster Community Safety Partnership also has a number of Government set cross cutting performance indicators. The following table sets out the Community Safety Partnership's progress in working towards Best Value.

Indicator DESCRIPTION	1999/2000 Actual	2000/2001		2001/2002 Target
		Target	Actual	
Domestic burglaries per 1,000 households	17.5	Reduce by 10%	17.1	Reduce by 10%
Violent crimes per 1,000 population (to be amended see below)	10.7	Reduce Violence in Lancaster and Morecambe Town centres by 10%	11.2	Reduce violence in Lancaster and Morecambe Town centres by 10%
Robberies per 1,000 population (new)	8.9	No target set	---	
Vehicle crimes per 1,000 population	14.0	Reduce by 4%	10.1	Reduce by 4%
Has the local authority established a corporate strategy to reduce crime and disorder in the area? Yes/No (if no, has the authority established a timetable for doing so?)		No	---	
The number of racial incidents recorded by the authority per 100,000 population	1.009	100% racial incidents to result in further action	99.13	100% racial incidents to result in further action
The percentage of racial incidents that resulted in further action	76.8	100% racial incidents to result in further action	87.5	100% racial incidents to result in further action
The number of domestic violence refuge places per 10,000 population which are provided or supported by the authority	0.5	0.5	0.5	0

4.2 Partnership Progress April 2000 to April 2001

The following pages set out the action plans to which the Geographical Area Action Groups have been working to for the past year.

Development Point:

- It has been noted that some of the performance measures on the action plans are not SMART targets i.e. specific, measurable, achievable, realistic and time specific. The action plans have been revised for the Community Safety Strategy 2002-2005 and are included in the Summary of this Section.

Objective 1: To reduce the crime rate in the area by 4%

<u>Action</u>	<u>Tasks</u>	Target Completion Date	<u>Performance Measures</u>	<u>Progress Update</u>
To identify specific crime hotspots/trends and prolific offenders.	Routinely produce detailed analysis of the current position to enable the production of specific action plans.	13.09.00	Relevance and quality of analysis. Feedback from group members.	<u>Completed but requiring improvement</u> Throughout the year actions have been taken to improve the quality of the statistical analysis. There have been some problems with accuracy and timeliness, while action groups members have requested statistical information in a different form to that in which it is presented. It is generally felt that timeliness and accuracy of statistical information has improved over the past two months.
To ensure that specific multi-agency responses are applied to identified problems.	Establish a simple process whereby the specific activity required of the partners is clearly documented and subject to review.	13.09.00	Number of documented action plans produced. Monthly review of progress. Results of individual evaluation.	<u>Completed.</u> Action plans have been put in place and are used to monitor progress. Monthly plans are produced and kept by Chairs of Area Action Groups. <u>Development Point</u> Form to be monitored by the Executive Group and the Chairs of Action Groups.

Objective 1: To reduce the crime rate in the area by 4%

<u>Action</u>	<u>Tasks</u>	Target Completion Date	<u>Performance Measures</u>	<u>Progress Update</u>
<p>To actively use the media/other forms of publicity to address issues of crime positively so as to reduce the fear of crime.</p>	<p>Establish effective working relationships with the media in general and with the local media in particular. To explore other ways of communicating the positive aspects of the group's work. As outlined with the document.</p>	<p>Throughout 2000/01</p>	<p>Number of articles published. Feedback from the public. Results of specific public satisfaction/confidence surveys.</p>	<p><u>Ongoing</u> The Community Safety Team, in conjunction with Lancaster City Council's Communications Officer, regularly issues press releases and gives interviews on projects implemented by the Partnership. From October 2000 to July 2001 at least 20 press releases were issued resulting in articles in local media avenues. Monthly crime prevention advice is given on Bay Radio by the Police's Crime Prevention Officer.</p> <p><u>Development Point.</u> Lancaster City Council's Communications Officer and Lancashire Constabulary's media officers are to develop and progress the Community Safety Media Strategy.</p> <p><u>Development Point.</u> Feedback from the public to be ascertained in the consultation process of the Crime and Disorder Audit 2001.</p>

Objective 2: Reduce overall domestic burglary rates by 10%

<u>Action</u>	<u>Tasks</u>	Target Completion Date	<u>Performance Measures</u>	<u>Progress Update</u>
Develop and support crime prevention initiatives designed to reduce burglary	<p>The provision of crime prevention packs to households identified as being in burglary hot spots.</p> <p>To encourage owners to mark their property and other valuable items with an invisible UV pen and to keep records of serial numbers/photographs of any unusual items.</p>	31.03.01	<p>The numbers of “packs” distributed.</p> <p>Numbers of Burglary in a Dwelling.</p> <p>Numbers of repeat victims.</p>	<p>From April 2000 to April 2001 7300 Crime Prevention packs were issued throughout the district.</p> <p>From April 2000 to April 2001 there were 868 burglaries in dwellings. A reduction of 8.6% when compared with 98/99 figures.</p> <p>From April 2000 to April 2001 there were 17 addresses that were burgled twice within that period. No address was burgled more than twice.</p> <p><u>Actions Taken</u> Security Upgrades for repeat victims. West End Burglary Reduction Project</p>
	To establish a multi-agency case conference system for working with offenders.	30.09.00	<p>The numbers of interventions made.</p> <p>The numbers of repeat offenders identified.</p>	Constant monitoring is now in place on repeat offenders via a running log. This has removed the need for the multi agency case conference system. Suggested future performance indicator is “number of offenders identified as subject of intelligence running log”.

Objective 2: Reduce overall domestic burglary rates by 10%

<u>Action</u>	<u>Tasks</u>	Target Completion Date	<u>Performance Measures</u>	<u>Progress Update</u>
To improve the physical security of properties in hot spot areas.	To encourage Landlords to carry out full security assessments of their properties, especially student Landlords, the Local Authority and Housing Associations and to implement improvements as practicable.	31.03.01	Number of properties assessed. Number of properties where steps taken to improve security in response to the assessment.	It was not possible to measure the number of properties because individual properties were not visited. There is ongoing liaison with private landlords through an accredited scheme and regular inputs to student landlords throughout the district. The reason that individual properties were not visited is that it is more cost effective to direct information to groups of landlords and provide community safety packs to tenants. 880 of these packs have been distributed so far.
To co-operate with the University and St. Martin's College.	To make presentations at the Freshers Week.	October 2000	Reduction in the numbers of burglaries in student accommodation.	From April 1999 to April 2000– 59 burglaries From April 2000 to April 2001 – 66 burglaries <u>Actions Taken</u> Burglary prevention presentations to students. <u>Development Point</u> Burglaries still rising in student accommodation. Work needs to be undertaken to ascertain what can be done to reduce burglaries.

Objective 2: Reduce overall domestic burglary rates by 10%

<u>Action</u>	<u>Tasks</u>	Target Completion Date	<u>Performance Measures</u>	<u>Progress Update</u>
To increase the "Secure by Design" philosophy.	To encourage all new properties to be built to conform to the requirements. To encourage all planning applications for development to conform to the requirements.	31.03.01	Number of planning applications processed. Number of "Secure by Design" awards made.	<u>Development Point.</u> Since April 2000 over 40 planning applications have been processed. This has resulted in only 3 Secured By Design Awards. This has now been noted as a problem area and discussion needs to take place within the Executive Group.

Objective 3: Reduce the incidence of violence in Lancaster and Morecambe Centres by 10%

<u>Action</u>	<u>Tasks</u>	Target Completion Date	<u>Performance Measures</u>	<u>Progress Update</u>
To undertake educational visits to schools, colleges, the University and other organisations to ensure that potential offenders and victims are encouraged to avoid potential violent situations.	<p>Working with and in the educational establishments to form part of a community safety education programme.</p> <p>To hold public safety events in conjunction with other agencies to promote community safety.</p>	31.03.2000	<p>The numbers of events held during the year/numbers of people attending these events.</p> <p>Reduction in the number of student victims.</p>	<p>From April 2000 to April 2001 200 events were held with approximately 3300 attendees.</p> <p>A reduction has been shown in the number of student victims from 379 in April 1999/April 2000 to 320 from April 2000/April 2001.</p> <p><u>Actions Taken</u> A student safety video is now being produced by St Martins students in conjunction with the Police.</p>
To work with licensees and the owners of pubs, clubs and "takeaway" food premises to provide training and awareness seminars to prevent violent situations.	<p>To include rigorous enforcement of licensing policies.</p> <p>To hold "surgery" sessions with landlords of premises in hot spot areas.</p> <p>Creation of a pubwatch scheme in the central area of Lancaster.</p>	31.03.01	<p>The numbers of training seminars held.</p> <p>The number of surgeries held.</p> <p>The number of premises joining the pubwatch scheme.</p> <p>The number of exclusion orders made.</p>	<p>4 Training Seminars held with Licensees</p> <p>11 Surgeries held since March 2001</p> <p>45 members of Pub Watch scheme since its inception (all town centre pubs and clubs)</p> <p>No exclusion orders made but 7 Pub Watch bans put in place.</p>

Objective 3: Reduce the incidence of violence in Lancaster and Morecambe Centres by 10%

<u>Action</u>	<u>Tasks</u>	Target Completion Date	<u>Performance Measures</u>	<u>Progress Update</u>
Take steps to reduce disruption at the end of licensing hours.	To liaise with the taxi associations, private hire organisations and public transport operators to ensure that suitable provision is made to allow the public to disperse from the central area quickly.	31.03.01	Number of new taxi rank spaces introduced.	In February 2001. A Traffic Order was raised to provide a new rank on North Road, Lancaster, covering a length of 55 metres. This equates to enough space for approximately 11 taxis.

Objective 4: To tackle the problems of drug abuse in the area.

<u>Action</u>	<u>Tasks</u>	Target Completion Date	<u>Performance Measures</u>	<u>Progress Update</u>
To educate young people through the "Choices" programmes in schools.	Police and Local Education input to school pupils.	Ongoing	The numbers of young people going through the programmes.	<u>Actions Taken</u> 2275 local young people between 11 and 12 years, from 13 senior schools, completed the Choices course in the last academic year. A similar number are expected to do the same this year.
	Youth and Community Service detached workers to target young people abusing drugs.	Ongoing	The numbers of young people worked with.	56 primary schools have been invited to attend Operation Streetwise where nine agencies will promote personal safety messages to the Year 6 pupils. <u>Action Taken</u> Youth and Community Service's detached workers to work with young people with substance misuse problems.
	To work with schools and advise on drugs policies.	Ongoing	The numbers of schools visited	

Objective 5: To reduce the number of incidents of “juvenile nuisance” by 10%

<u>Action</u>	<u>Tasks</u>	Target Completion Date	<u>Performance Measures</u>	<u>Progress Update</u>
<p>To identify specific juvenile nuisance hotspots, trends and individuals at risk of offending.</p> <p>To ensure that specific multi-agency responses are applied to identified problems.</p>	<p>To routinely produce detailed analysis of the current position to enable the production of specific action plans.</p> <p>To establish a simple process whereby the specific activity required of the partners is clearly documented and subject to review, for example local mediation, Juvenile Referral Scheme, Acceptable Behaviour Contracts, GRIP, ASBO's</p>	<p>13.09.00</p> <p>13.09.00</p>	<p>Relevance and quality of analysis.</p> <p>Feedback from group members.</p> <p>Number of documented action plans produced.</p> <p>Monthly review of progress.</p> <p>Results of individual evaluation.</p>	<p><u>Action Taken</u> Targeted work in rural villages as identified in the rural action group.</p> <p><u>Development Point.</u> More detailed analysis required on juvenile nuisance statistics including hot spotting and offender profiling.</p> <p><u>Development Point.</u> Process whereby the specific activity required of the partners is clearly documented and subject to review still to be put in place.</p>

Objective 5: To reduce the number of incidents of “juvenile nuisance” by 10%

<u>Action</u>	<u>Tasks</u>	Target Completion Date	<u>Performance Measures</u>	<u>Progress Update</u>
To review play and recreation facilities	<p>Identify gaps in provision</p> <p>Develop a local play partnership</p> <p>Prioritise and relocate existing resources (revenue and capital) as appropriate</p> <p>Make provision more appropriate to a wider age range of young people.</p> <p>Improve facilities and activities in targeted areas.</p>	31.03.01	<p>List produced</p> <p>Number of local partnerships</p> <p>Increased use of services and facilities</p>	<p><u>Actions Taken</u></p> <p>Review of Play completed.</p> <p>This document will now be used to form strategy for future direction on play facilities and improved facilities within the borough.</p> <p>Local Play Partnership developed in the form of the Young Peoples’ Action Group.</p> <p>Kit Car Project in Place.</p> <p>Self Defence Courses for Young Women in Carnforth</p> <p>Summer Splash (summer holiday courses for young people)</p> <p>Truancy sweeps in Lancaster town centre</p> <p>West End Sports Project</p> <p><u>Development Point.</u></p> <p>Extend Review of Play to:-</p> <ul style="list-style-type: none"> • Prioritise and relocate existing resources (revenue and capital) as appropriate • Make provision more appropriate to a wider age range of young people. • Improve facilities and activities in targeted areas.

Objective 5: To reduce the number of incidents of “juvenile nuisance” by 10%

<u>Action</u>	<u>Tasks</u>	Target Completion Date	<u>Performance Measures</u>	<u>Progress Update</u>
To work with local communities and other agencies to develop local responses in hotspot areas with a high level of reported juvenile nuisance.	To undertake the “Join-In” Programme with Lancashire Association of Clubs for Young People	September, 2001	How many juvenile nuisance calls taken from within the area.	Information unavailable on the Join In programme. <u>Development Point</u> Work with outside agencies to ensure better feedback of information.

Objective 6: Reduce the number of auto crime offences by 4%

<u>Action</u>	<u>Tasks</u>	Target Completion Date	<u>Performance Measures</u>	<u>Progress Update</u>
To develop and adopt initiatives and public awareness campaigns to	To target the owners of vehicles in hot spot areas. The distribution of vehicle crime information packs.	31.03.01	The number of campaigns undertaken. The number of	From April 2000 to April 2001 there were 2 campaigns undertaken. From April 2000 to April 2001 there were 8000 information packs distributed

encourage people to protect their own property.			information packs distributed. Reduction of theft of/from vehicles.	Thefts of/from vehicles has reduced by 26% when comparing April 1998/99 to April 2000/01. Thefts of/from vehicles has reduced by 17.7% over the past year.
To promote the Secured Car Park Philosophy.	To encourage owners to work towards Secured Car Park status.	31.03.00	Number of assessments carried out. The number of car parks where steps taken to improve security in response to an assessment	<u>Action Taken</u> Mitre House car park is being refurbished by 'Park Safe' to a standard far above that of Secured Car Park. This has been done in co-operation with the Police and Lancaster City Council. <u>Development Point.</u> No assessments have been carried out for Secured Car Park Status since 1 st April 2001. It is the responsibility of car park owners to undertake considerable improvements to achieve status – none have been willing so far because of the cost implications.

Objective 6: Reduce the number of auto crime offences by 4%

<u>Action</u>	<u>Tasks</u>	Target Completion Date	<u>Performance Measures</u>	<u>Progress Update</u>
To target offenders of auto-crime.	To establish a multi-agency case conference system for working with offenders.	30.09.00	The number of case conferences held	<u>Development Point.</u> No case conferences have been held as yet.

Objective 7: To take further action in respect of all racial incidents

<u>Action</u>	<u>Tasks</u>	Target Completion Date	<u>Performance Measures</u>	<u>Progress Update</u>
To ensure that further action is always undertaken in respect of racial incidents.	To routinely monitor and review all reports of incidents involving a racial element.	31.03.01	% racial incidents resulting in further action.	<p><u>Completed and Ongoing</u> Monitoring of racial incidents is in place. In the past year 88% of racial incidents have resulted in further action.</p> <p>Monitoring and review of racial incidents is undertaken and results taken to the Racial Harassment Multi-Agency Panel.</p> <p><u>Actions Taken</u> 24 hour racial incident reporting system in place via the City Council</p> <p><u>Development Point.</u> Action to be taken within the Racial Harassment Multi-Agency Panel to make use of statistical information in planning future action to target racial harassment.</p>
Involve other agencies in actions to address racist abuse.	To develop and maintain links with the Racial Harassment Panel.	Ongoing	To receive all minutes of the RHP meetings.	<p><u>Completed</u> The Community Safety Officer and other members of the Community Safety Partnership sit on the Racial Harassment Multi-Agency Panel. Minutes are received.</p>

Objective 8: Increase the number of arrests in relation to domestic violence incidents by 10%

<u>Action</u>	<u>Tasks</u>	Target Completion Date	<u>Performance Measures</u>	<u>Progress Update</u>
To ensure that positive action is always taken at incidents of domestic violence where there is a power of arrest.	Routinely monitor and review all reports of domestic violence incidents.	31.03.01	The number of reported domestic violence incidents. The number of arrests made.	<u>Completed</u> From April 2000 to April 2001 there were 1832 incidences of domestic violence reported. In the year 1999 to 2000 there were 1114 incidences reported. From April 2000 to April 2001 there were 447 arrests for domestic violence. *
To involve other agencies in actions to address domestic violence issues.	To establish and maintain effective links with the Domestic Violence Forum	30.09.00		<u>Completed</u> The Community Safety Officer sits on the Domestic Violence Forum. A representative from the Domestic Violence Forum has attended a Community Safety Partnership Strategy Group meeting to update the group. <u>Development Point</u> Further monitoring of domestic violence issues required via Domestic Violence Forum <u>Development Point</u> Multi agency Domestic Violence Strategy to be adopted by agencies

* This figure relates to the number of persons who have been arrested at domestic violence incidents. It does not have any direct correlation with any other figures i.e., it does not represent the number of crimes committed, nor the number of men arrested (as it may include females), nor the number of incidents attended (there may have been more than one person arrested at the same incident).

Objective 9: Reduce road traffic casualties by 4%

<u>Action</u>	<u>Tasks</u>	Target Completion Date	<u>Performance Measures</u>	<u>Progress Update</u>
To promote a multi-agency approach to road safety.	Establish and develop effective communication links with other road safety agencies and multi-agency groups e.g. West Coast Roadsafe.	30.09.00		<u>Development Point.</u> Links need to be formed between the Community Safety Strategy Group and West Coast Road Safe.
To identify specific casualty hotspots, trends and casual factors	To routinely produce detailed analysis of the current position to enable the production of specific action plans.	08.09.00 & ongoing	Relevance and quality of analysis Feedback from group members.	<u>Completed and Ongoing</u> Throughout the year actions have been taking place to improve the quality of the statistical analysis. There have been some problems with accuracy and timeliness, while action groups members have requested statistical information in other forms. It is generally felt that timeliness and accuracy of statistical information has improved over the past two months. <u>Development Point</u> Improvements to statistical analysis required

Objective 9: Reduce road traffic casualties by 4%

<u>Action</u>	<u>Tasks</u>	Target Completion Date	<u>Performance Measures</u>	<u>Progress Update</u>
To ensure that specific multi-agency responses are applied to identified problems.	To produce specific action plans for identified problems considering all four E's (Education, Engineering, Enforcement, Evaluation). Particular emphasis will be given to road safety problems involving speed, children and residential areas.	08.09.00 & ongoing	<p>Number of documented action plans produced.</p> <p>Monthly review of progress.</p> <p>Results of individual evaluation</p>	<p><u>Actions Taken</u> Bike Safe Campaign – Targeting motorcyclists to reduce the risk of accidents, especially those travelling along Lune Valley in summer.</p> <p><u>Development Point.</u> Links need to be formed between the Community Safety Strategy Group and West Coast Road Safe for joint working to undertake the tasks.</p>

4.3 Lancaster Community Safety Partnership Self Audit and Review

The Lancaster Community Safety Partnership is committed to improvement and has carried out a self audit to ascertain where its successes lie and where development is required.

The core of the Lancaster Community Safety Partnership comprises a Strategy Group and three local action groups with approximately 30 members. The methodology of the self audit was that a questionnaire was formed based on the Home Office document 'Calling Time on Crime'. This document set out a Strategic Agenda for Action, by which community safety partnerships can measure themselves and improve.

This self audit has been a particular success as it has been upheld as best practice, not only within Lancashire but also within the North West region.

A representative from Crime Concern was brought in to interview the core partnership using this questionnaire, in small groups. The responses to the questionnaire were then collated by Crime Concern and a position statement was formed which set out the Lancaster partnership's strengths and areas for improvement. These are listed below:-

Strengths

- ▶ Commitment to and enthusiasm for partnership working and continually progressing towards best practice.
- ▶ Willingness to embrace opportunities and use change as a powerful tool for improvement.
- ▶ Increased levels of public confidence.
- ▶ Examples of Section 17 of the Crime and Disorder Act implemented and producing positive results. (Section 17 puts a duty on organisations to integrate community safety into all their responsibilities.)
- ▶ Reduction of crime when all partners have worked together.
- ▶ Strong links outside the partnership.
- ▶ Integrated model to be built on.

This was followed up by an event which was held with members of the wider community safety partnership i.e. those organisations that the partnership deals with like Age Concern, Victim Support, etc. Approximately 55 representatives of different agencies and organisations attended. These representatives, after hearing presentations on the work of the Partnership split up to work in groups to answer three questions.

- What do they believe are the strengths of the community safety partnership.
- What do they believe are the areas for development of the community safety partnership
- How can their group/organisation contribute to the Community Safety Strategy 2002-2005.

A summary of the responses are outlined below.

The strengths and achievements

- Consistent approach to dealing with town centre violence & licensing issues
- Bringing the wider partnership together and strengthening links between agencies- more joined up working taking place
- Identifying and sharing examples of best practice.
- Reduction of crime in overall crime, auto crime and burglary
- An increase in communication and support in relation to domestic violence
- Information sharing and an increase in the quality of statistical information.
- Recognition of problems requiring joint responses.
- Setting up of Race Line.
- The Communities against drugs initiative.
- Development of a culture in which agencies are prepared to accept their shortcomings.
- The partnerships profile has been raised through the media and consultation.
- Full time staff members working to develop the partnership were effective.
- Effective use of CCTV system across the district.

Areas for development

- Increase in community policing arrangements, including rural areas
- Monitor and develop Neighbourhood warden schemes
- Increase in police resources
- Increased representation from and liaison with local student bodies and other organisations
- Further exploration of best practice from other districts
- Explore issues of late night transport
- Explore issues of dealing with a the areas transient population
- Increase involvement of local/community groups including young people in the work of the area action groups.
- Introduction of ward action groups
- Support further provision of youth facilities eg skatepark
- Become more proactive and accessible
- More involvement of local magistrates
- Explore issues of adult tolerance in relation to juvenile nuisance
- Further develop Race Line
- Work more closely with the Drug Action Team (DAT) to set targets & tackle drug dealers
- Tackle women's safety &- safe routes home
- Training for partnership members
- Tackle street drinking
- Challenge cultural attitudes towards problems such as drugs, crime & race
- Community Safety Surgeries for rural and defined communities
- Training initiatives for licensees etc to help to reduce violence.
- Focusing on offenders and responses to be based on the facts rather than figures.

How can groups & organizations contribute

- Bring Lancaster University & St Martins College back into working groups

- Residents to be prepared to be involved
- Local groups can monitor initiatives in their areas
- Signpost will continue to liaise with agencies and residents in developing strategies
- Skerton Family Centre – more active involvement with the community to address issues and concerns
- Licensing – Explore taxi signs and research late night bus service.
- Councilors – encourage constituents to come forward with concerns, encourage people to appreciate and respect their environment
- Parish councils, and other organizations to assist with passing on information and consultation.
- Alcohol Free Provision in Lancaster City Centre - YMCA
- Council and Cabinet to become more involved and to be more proactive.
- Drugs Action Team will assist in developing targets and actions
- Connecting Communities can undertake consultation with black and minority ethnic women
- Retail sector can enforce proof of age cards
- Women's Aid to be involved in supporting other agencies
- Citizens Advice Bureau to carry out more outreach surgeries
- All organisations can work to make communication more effective.

The following table sets out the development points and actions already taken and planned.

Development Points	Action Taken	Action Planned
Strengthen the Partnership and its links to external agencies and organisations.	Expansion of Strategy Group and Geographic Area Action Groups to include a wider range of agencies by including other agencies in the Geographic Area Action Groups.	Community Safety Consultation Event with wider partnership
Strengthen links strategically between Strategy Group and Local Area Action groups		Review of Local Area Action Groups to ascertain whether concentration on areas or themes is most effective.
Establish a multi-agency prioritised training programme	Liaison between the Partnership and Government Office North West on training requirements for the Partnership.	Training requirements to be drawn up
Build on the integrated model for crime and disorder reduction		Training planned for core partnership members on Lancashire Constabulary analysis model (SARA).
Join up different agencies' strategies		Local Strategic Partnership being put in place. Agencies strategies to be added to the Community Safety Strategy 2002.
Increase use of Section 17 and monitor implementation	Section 17 awareness raising seminar to the Partnership Section 17 awareness raising to Lancaster City Councillors	Monitoring of Section 17 in Lancaster City Council Further awareness raising of Section 17 throughout the Council
Establish a community safety toolbox of best practice and promote its use	Research being undertaken by the Community Safety Team	

Development Points	Action Taken	Action Planned
Establish costs of crime, Financial Plan and increased pooled budget	Research being undertaken by Lancashire Constabulary	
Clarify and re-issue information protocol	Work being undertaken at Lancashire County level	Development issue noted for a local Information Sharing Protocol
Provide regular information on success across services and community		Liaison to be put in place between the City Council and the Police's media officers to further develop and progress the Community Safety Media Strategy
Ensure active community involvement, including hard to reach groups and young people. Also Explore issues of dealing with the area's transient population. Explore the Introduction of ward action groups	Links in place with ethnic minority groups and lesbian, gay and bisexual transgender groups Consultation with young people being put in place Consultation being undertaken with Lancashire wide Citizens' Panel	
Increased representation from and liaison with local student bodies and other organisations	Links made with Lancaster University to enable student representatives on the local action groups. Links made with Lancaster University to their volunteer project to enable student volunteers to work within the partnership.	Similar links to be made with St. Martins College.

4.4 The Crime and Disorder Act 1998

The Crime and Disorder Act 1998 served to enable Community Safety Partners across the country to:-

- ◆ Work in partnership to audit crime and disorder and to form a strategy for its reduction
- ◆ Require authorities to consider the community safety implications in all decision making and activities.
- ◆ Have the power to share information between key agencies
- ◆ Implement Crime and Disorder Legislation
- ◆ Set up Youth Offending Teams

The following paragraphs set out progress made by the Lancaster Community Safety Partnership in taking forward these issues.

4.4.1 Section 5 : Audit and Strategy

The Crime and Disorder Act required local authorities i.e., Lancaster City Council and Lancaster County Council, and the Police, to work in partnership to undertake an Audit on crime and disorder in the district and to formulate a Strategy for its reduction.

The responsibilities of these bodies are to:-

Audit

- Carry out a review of the levels and patterns of crime and disorder in the area taking due account of the knowledge and experience of persons in that area.
- Prepare an analysis of the results of that review.
- Publish locally a report of that analysis.
- Obtain the views of the public on that report.

Strategy

- Formulate a strategy, taking account of the analysis and the responses to it, setting out:-
 - agreed objectives of the responsible authorities, co-operating bodies and invitees to participate.
 - short and long term performance targets.
- Publish a Strategy which must include:-
 - details of the co-operating bodies
 - the review of crime and disorder
 - the analysis of that review
 - the Strategy, including in particular;
 - the objectives and who is responsible for achieving them
 - the performance targets.

This document is the second stage of the above process.

4.4.2 Section 17 Mainstreaming Community Safety

Section 17 of the Crime and Disorder Act states;

Without prejudice to any other obligation imposed upon it, it shall be the duty of each authority (...) to exercise its various functions with due regard to the likely effect of the exercise of those functions on, and the need to do all that it reasonably can to prevent, crime and disorder in its area.

Section 17 raises a need for local authorities to pay attention to how they plan, implement and monitor their work around identified crime reduction priorities.

The aim of Section 17 is to mainstream Community Safety into all areas of the Council's activities.

Lancaster City Council is taking steps to mainstream community safety into its service provision. The Council is taking a three step approach which involves training and awareness raising of their staff on community safety issues, auditing of departments and integrating community safety into the Council's corporate planning system.

Actions taken by Lancaster City Council to implement Section 17 include;

- A Community Safety Officer has been employed, part of whose remit is to act as a central liaison and information sharing point within the Council.
- A Police Sergeant working full time within the Town Hall on partnership/crime reduction work.
- Under the Council's new political structure a member has been given responsibility for community safety.
- Councillors are involved in the Community Safety Partnership.
- Integration of Community Safety into the Best Value process
- A section is included on all committee reports to ensure consideration is given to community safety when decisions are made.
- Training sessions for members and officers to raise awareness on Section 17 have been held.
- An internal newsletter has been produced which sets out the implications of Section 17.
- Literature sent to job applicants contains community safety information.
- Where relevant a specific question on Community Safety being included into the interview selection process.
- ▶ **Development Points**
 - Induction seminars are being planned for new staff. A presentation on community safety is to be included on these inductions.
 - Where relevant specific objectives will be set concerning Community Safety within the work undertaken by the employee which can be measured and assessed.
 - A Departmental Auditing process is to be put in place whereby Community Safety is included on service plans and officers are urged to consider community safety implications in their work.

4.4.3 Section 115 ; The power to Disclose Information

Section 115 of the Crime and Disorder Act states;

“Any person who would not have power to disclose information to a relevant authority; or to a person acting on behalf of such an authority, shall have power to do so where the disclosure is necessary or expedient for the purposes of any provision of the Crime and Disorder Act.

“Relevant authority” means; the chief officer of police; the chief constable of a police force; a police authority; a local authority, a probation committee; a health authority.

Work has already been put in place across Lancashire to produce an Information Sharing Protocol in line with Section 115 of the Act. This document will be accompanied by training.

► **Development Point**

Once the Information Sharing Protocol is in place the Lancaster Partnership should consider its own training needs for use of the document.

4.4.4 Various Sections: The Orders

Section 1 of the Act allows for the application for Anti Social Behaviour Orders (ASBOs). ASBOs are civil orders backed up by criminal sanctions if breached. They can apply to anyone over the age of 10 years. They target criminal or sub-criminal behaviour rather than minor disputes and are aimed at putting an end to the type of persistent and serious anti-social behaviour that can make life a misery for those affected by it.

Lancaster Community Safety Partnership is a forerunner in Lancashire for successfully implementing Anti-Social Behaviour Orders (ASBOs).

Four ASBOs have been implemented in the Lancaster district.

► **Development Points**

Protocols for implementing ASBOs and Information Sharing Protocols should be developed in line with Government guidance and good practice.

Monitoring systems should be put in place to ascertain the success of ASBOs in reducing crime and disorder.

Further work should be undertaken on the possibility and relevance of using other orders such as Parenting Orders, Child Curfew Orders.

4.4.5 Youth Offending Teams (YOTs)

In accordance with the Crime & Disorder Act 1998, a Youth Offending Team (Yot), was established by Lancashire County Council with effect from April 2000. The area of responsibility, for this multi-agency team, is co-terminous with that of the Lancaster City Council. The Team is represented on the Lancaster Community Safety Partnership at Strategy and Geographic Area Action Group level, and local issues are reflected in the YOT Team Plan.

Major areas of work that have been developed and implemented by the Yot include:

- *Final Warning*: develop and implement assessment system; and deliver required intervention with young people and their families.
- *Court Unit*: expedite the swift administration of justice, by the provision of appropriate and timely information (including reports) and services to the Court. Including 'fastracking' for persistent young offenders.
- *Bail Support Scheme*: supervision and support to young people remanded on bail and awaiting court outcome/sentence.
- *Programme Delivery*: provision of effective programmes of Supervision and Support to young people subject to Court Orders; including Victim Awareness, Personal Responsibility and Offending Behaviour Issues.
- *Reparation/Restorative Justice Scheme*: promotion of victim involvement in Yot work with young offenders, including offender reparative work (direct or indirect) and victim/offender mediation.
- *Education/Health*: development of systems to ensure the provision of education (incl: 'truancy/exclusions', training, careers) and health services (incl: substance misuse, mental health) to young offenders.
- *Parental Responsibility*: engagement of parents in the 'supervision' process, and the provision of appropriate parenting skills programmes.

4.5. Community Safety Partnership Projects

The following paragraphs are aimed at giving a flavour of the work of the Lancaster Community Safety Partnership, by concentrating on some of those schemes which have been implemented in the first three year period.

4.5.1 Racial Incident Reporting System

Lancaster City Council has introduced a 24 hour reporting system for victims of racial harassment. This will enable victims of racism to report incidents to the Council, where previously they could only report to the Police.

The introduction of this new scheme is in line with the recommendation from the Stephen Lawrence Inquiry which states that victims should have the ability to report at locations other than Police stations and should have the ability to report 24 hours a day.

Funding has been gained to publicise the new system so that the public are aware of its existence, and for 10 new telephone systems which can be loaned to victims to connect them directly to the service are to be provided with extra funding received.

► Development Points

- Continued monitoring of racial incidents to ensure resources are targeted appropriately.
- Development of multi-agency working to ensure that appropriate action is taken to reduce racial incidents.

Expansion of the system to assist those suffering homophobic incidents.

4.5.2 Community Safety Wardens

A pilot scheme is being launched for Community Wardens in an area to the east of Lancaster town centre incorporating the Ridge and Newton estates along with the larger part of Bulk Ward. The Pilot will run for 6 months initially.

A bid is being submitted by Lancaster City Council for the appointment of more Community Wardens in other areas in the Lancaster district.

4.5.3 Funding for Projects

The Lancaster Community Safety Partnership has a small budget which it uses to fund projects for up to £1000 per project. The Partnership has, so far, funded the following projects:-

- Street Cred – Personal safety education to young people
- West End Project – Sports project to promote citizenship amongst young people
- Self Defence Course for young women in Carnforth.
- Summer Splash – Summer Holiday Courses for young people.
- Heysham Youth Project – Building of a kit car.
- Operation Streetwise – personal safety education to young people.

These projects are also subject to monitoring and evaluation as to their success by the Lancaster Community Safety Partnership.

Development Point

To continue to fund future projects

To set up funding information source

To bid to external bodies for future funding

To monitor progress to ensure effective crime and disorder reduction.

4.5.4 Substance Misuse Funding

The Lancaster Community Safety Partnership will receive £106k from the Government's Communities Against Drugs fund for this coming year. For the next two years the same sum, at least, will be received for each year.

A team has been set up, comprising members of the Strategy Group, to make decisions on how this funding should be spent.

4.6 Area Action Group Reports

The Lancaster Community Safety Partnership is headed by a Strategy Group which directs action and monitors the work of three geographical working groups. These groups are split according to Lancaster, Morecambe and the Rural Area. This 'geographic' split was brought into force at the beginning of the third year of the Community Safety Strategy period. Before then groups had been formed according to themes such as burglary, auto-crime, etc. It was agreed within the Partnership that, due to the diversity of the Lancaster district, the action groups should be based around geographic areas rather than themes.

► **Development Point**

One difficulty this has thrown up is that the groups were not able to fully concentrate on all nine priority areas and so a thorough approach to each theme was not possible. This is now being remedied by changes to the agendas of the groups where each group picks up to three themes on which to make a fuller analysis and form positive action. This new agenda system has only recently been put in place and the next few months should show whether it brings success.

The following is a summary of reports compiled by the three working group chairs setting out the progress to date. The full reports can be found at Appendix 3.

4.6.1 Lancaster Area Action Group

- ◆ The Lancaster group has grown steadily in membership.
- ◆ The Pub Watch Scheme and the Licensing Protocol were initiated in this group.
- ◆ New taxi ranks formed
- ◆ 32 CCTV cameras in place 8 due to come on line shortly
- ◆ Successful Summer Splash scheme for young people on the Ryelands estate
- ◆ Truancy sweeps

► **Development Points**

To raise the profile of the Pub Watch Scheme
Young Peoples' project to build a kit car

4.6.2 Morecambe Area Action Group

- ◆ West End Burglary Reduction Project
- ◆ Fire detection equipment to groups most at risk
- ◆ Upgrades of equipment to repeat victims of burglary
- ◆ Secured by Design on new building works
- ◆ Removal of footpaths which were acting as escape routes for criminals
- ◆ Street Cred project on personal safety for young people
- ◆ New Police Beat Officers in Morecambe

4.6.3 Rural Area Action Group

- ◆ Membership has steadily increased
- ◆ Support of development of youth clubs
- ◆ Promotion of facilities for young people
- ◆ Diversionary activities
- ◆ Mediation
- ◆ Crime prevention via parish councillors and Neighbourhood Watch
- ◆ Bike Safe scheme targeted at motorcyclists
- ◆ Dummy CCTV cameras in rural car park